



A Story of Nine Tribes:

**The Creation of the Tribal Emergency Preparedness
Coalition of Oregon**

A Story of the Flood



Since Time Immemorial...

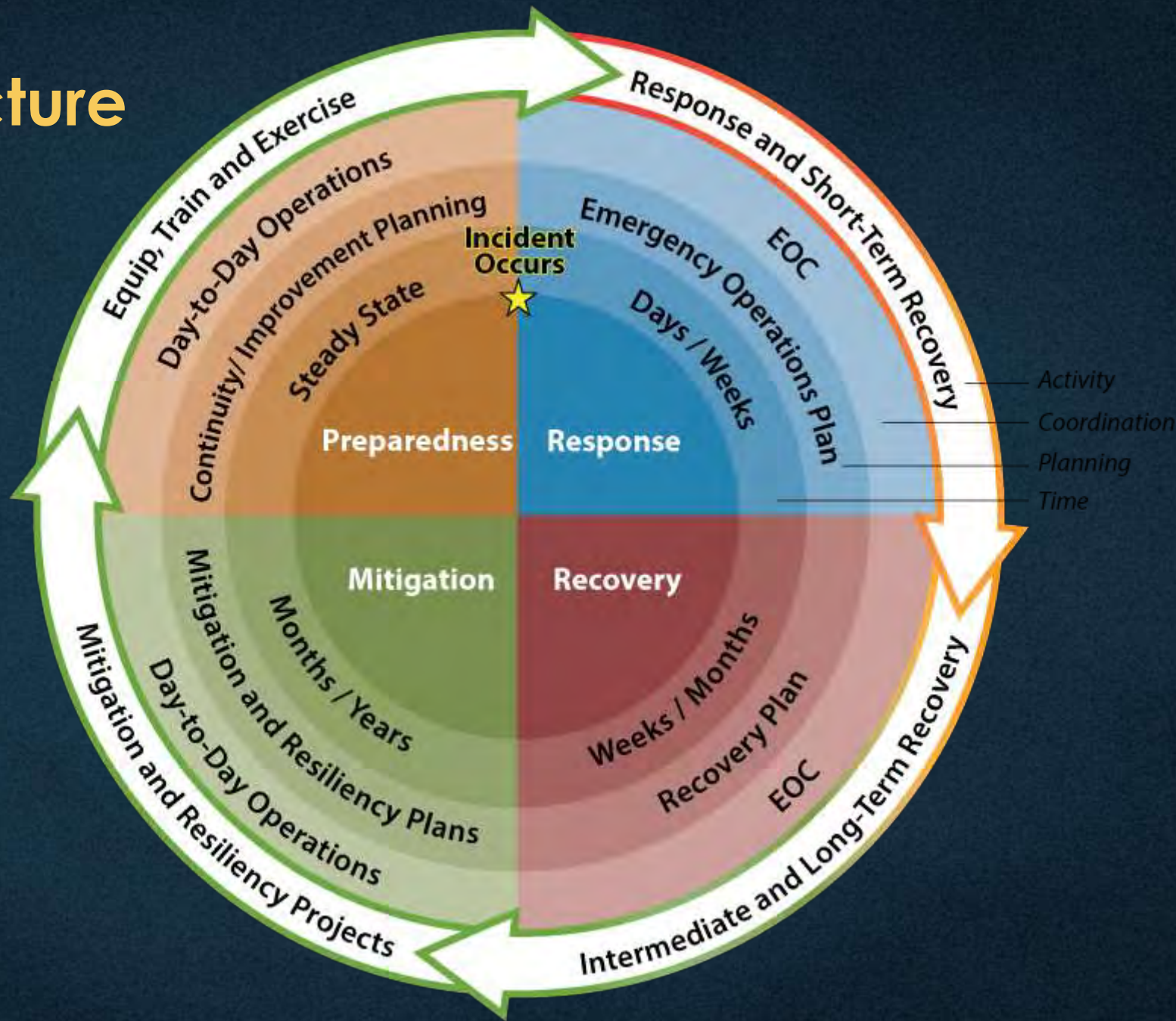
Session Format and Learning Objectives

- Story Telling
 - Where we were
 - How we got here
 - Cascadia Rising
- Sharing Stories

The Nine Tribes of Oregon



The Big Picture



The background is a dark, textured blue. On the left side, there is a stylized wave with a white crest. To the left of the wave, there is a traditional Indigenous totem pole design featuring a large, stylized face with prominent eyes and a beak-like mouth. The text "A STORY OF WHERE WE WERE" is centered in the lower half of the image in a bold, yellow, sans-serif font.

A STORY OF WHERE WE WERE

County Line 2 Fire

70,000 acres burned

8 structures lost / 3 structures damaged

Winter forage for livestock & big game lost

Traditional food sources destroyed

Tribal organization & enterprises had to close

August 12 – September 3, 2015



**This trailer started
a series of fires along US Hwy. 26**

The fire engulfed a mobile home on County Line Road





It came fast and furious that affected our entire Warm Springs community

Our feeding unit



Upper Dry Creek

West Hills area



The approach & aftermath



Some of the damage



Continued West Hills Watch



Evacuation level #2



Evening approaches

Morning Briefing







**It burned from County Line road
to the WS Youth Center**

Water valve damage



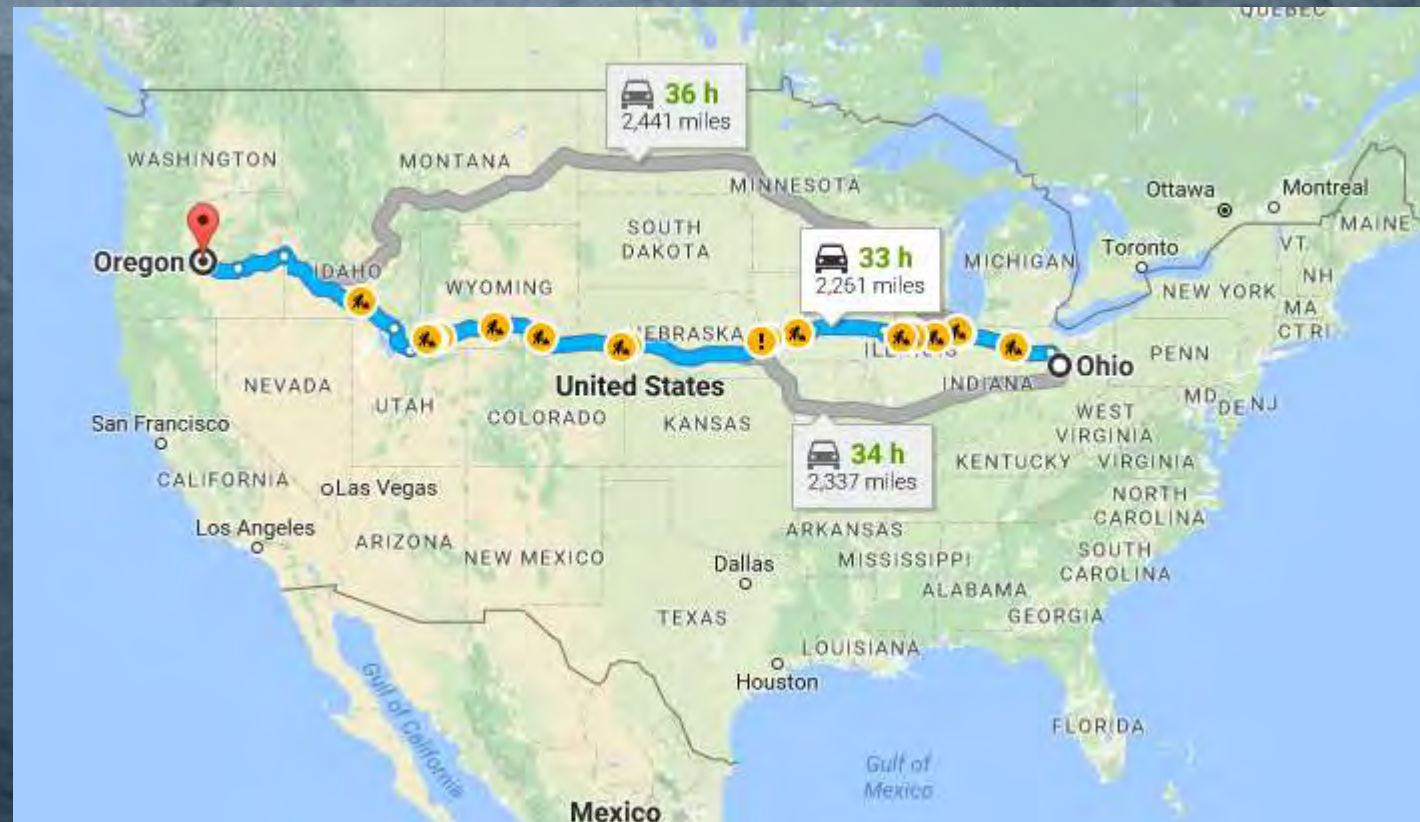
Partnership thanks



A STORY OF HOW WE GOT HERE

My Story...Carey Palm

- From Ohio to Oregon...



Navigating Legislation and Funding

Legislation

- Robert D. Stafford Act
- Homeland Security Act
- Public Law 280
- Public Law 638
- Senate Bill 770

Funding Streams

- Homeland Security funds
- Emergency Management Performance Grants
- Pre Disaster Mitigation funds
- Hazard Mitigation Technical Assistance Program

Getting a Seat at the Table

- **Tribal Hazard Mitigation Plan**
 - Coordination with the County
 - Reaching out to partner tribes (Siletz)
 - FEMA Tribal Liaison
- **Weapons of Mass Destruction Tabletop Exercise**
 - Scenario involving tribal facilities
- **Health Emergency Response Team**

It Just Got Real...Indonesia Earthquake and Tsunami



QUESTION

How does your tribe talk about disasters?

December 26, 2003

Oregon Tribes and the Tsunami Inundation Zone



- **Coastal Hazard Zone**

- Coquille Tribe
- CTCLUSI
- Siletz

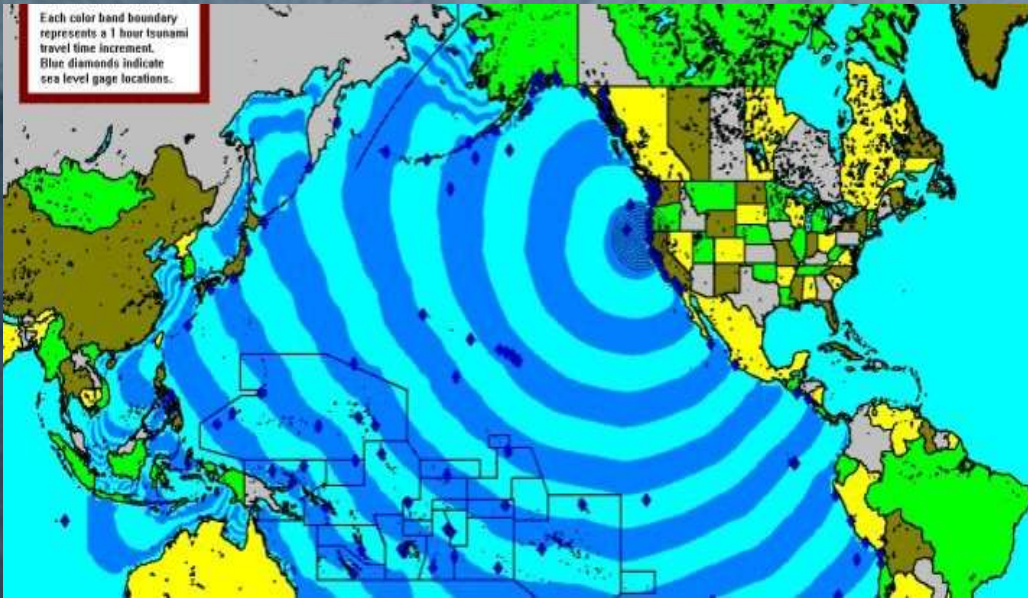
- **I-5 Corridor**

- CTGR
- CCBUTI

- **Inland**

- Klamath Tribes
- Burns Paiute
- CTWS
- CTUIR

And More Real...Northwest Earthquake



- No evacuation warning
- Tribal Community Center being listed as an Assembly Area on the tsunami evacuation maps
- Coquille Community Fund grant to install a warning siren and work towards becoming a “Tsunami Ready Community”
- Obtained tsunami evacuation signs from ODOT
- Formed the Kilkitch Emergency Response Team (KERT)
- Made maps of people living on reservation who may need help evacuating in an emergency, with written request only
- Tribal Council approved my budget request for \$40k to begin caching emergency supplies on reservation
- Obtained funding from HRSA, now my program, to install negative pressure room in clinic and purchase decontamination equipment

June 2005

Coming Together: 1st Annual Tribal Public Health Preparedness Conference, Spokane WA 2005

- Hosted by the Northwest Portland Area Indian Health Board, paid travel for all Oregon Tribes
- Just after Hurricane Katrina, Oregon was expecting evacuees...
- My first introduction to our incredible partners at NPAIHB and Joe Finkbonner
- Began discussion Mutual Aid and EOP templates for the Tribes in Oregon



Coos County Flood Declaration; Winter 2006



- FEMA expected the Tribe to participate and include damages with the County's damage assessment
- Resulted in confusion around Tribal ability to receive direct support from the federal government
- Resulted in all Oregon Tribes receiving Hazard Mitigation Technical Assistance program funds from FEMA to complete their MHMP

Moving to the State PHEP Program



It Takes Time...and Money

- \$160,000 in PHEP Pandemic Flu grant funds...an incredibly daunting task
- Contacted Tribes to gain buy in and participation
- Contracted with NPAIHB to perform several assessments
- Developed a tribal funding formula, which was an \$8000 base plus per capita
- Established a statement of work included planning, training, exercise, and attendance to a conference each year, such as the Tribal PHEP hosted by NPAIHB

9 for 9! Building Buy In and Establishing Value

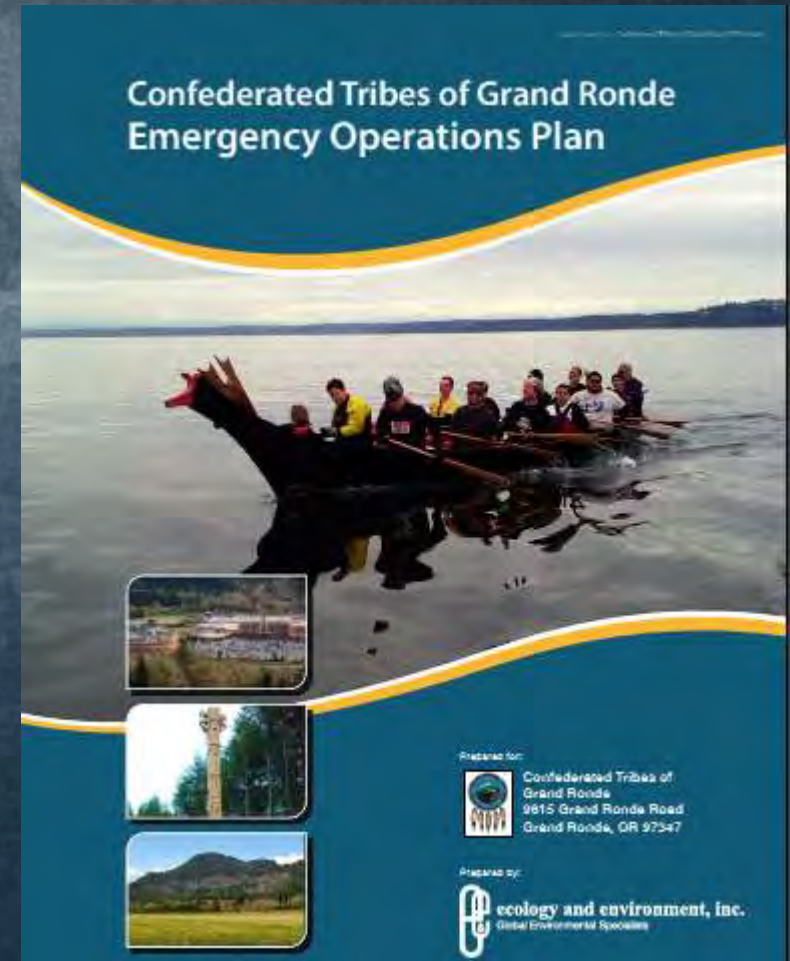
- Continued to reach out to Tribes not yet under Contract
 - Confederated Tribes of Umatilla Indian Reservation
 - Confederated Tribes of Siletz
 - Cow Creek Band of Umpqua Indians
 - Klamath Tribes
- Finally, Burns Paiute in 2010 once our funding formula adjusted to flat base amount
- Support of Program Director critical

Momentum Continues to Build

- Deployment of state issued satellite phones to each Tribe and County Health Departments
- H1N1 2009, resulted in direct allocation of vaccine, Strategic National Stockpile (SNS) assets, and Personal Protection Equipment (PPE) to each Tribe
- Japan Earthquake/Tsunami 2011, resulted in installation of generators for each Tribal Clinic on the Oregon Coast and HAM radio equipment installation for Coquille and the Confederated Tribes of Umatilla
- Carryover dollars to purchase solar powered Hurricane Water Purification Systems
- State Emergency Operations Planning Project...EOPs developed for all nine Tribes in Oregon

Statewide Emergency Operations Planning Project

- 2007 – 2015
- EOPs developed for:
 - All nine of federally recognized tribes in Oregon
 - All 36 counties
 - Over 100 cities
- Lessons learned:
 - Geographic Scope
 - Unified Command
 - Capacity
 - Declaration Process



Sustained Support

- Ongoing planning, training, and exercise activities
- Annual Tribal PHEP conference
- Monthly technical assistance calls
- Invite our Federal and State partners to join us (FEMA, BIA, USACE, IHS, OEM)
- Semiannual conference of Tribal Preparedness Coordinators

Tribal Preparedness Coalition of Oregon

- Tribes requested another meeting before end of Summer 2016 during our Cascadia Rising hotwash conference call
- Date set for August 17-18 hosted in Portland at our Agency Operation Center
- Formally adopted the name “ Tribal Preparedness Coalition of Oregon” and beginning the development of the Charter and Vision statement
- Other meeting results include the development of our Tribal work plan for the year with Behavioral Health/Suicide Prevention and COOP planning top priorities

August 17-18, 2016



THE STORY OF CASCADIA RISING

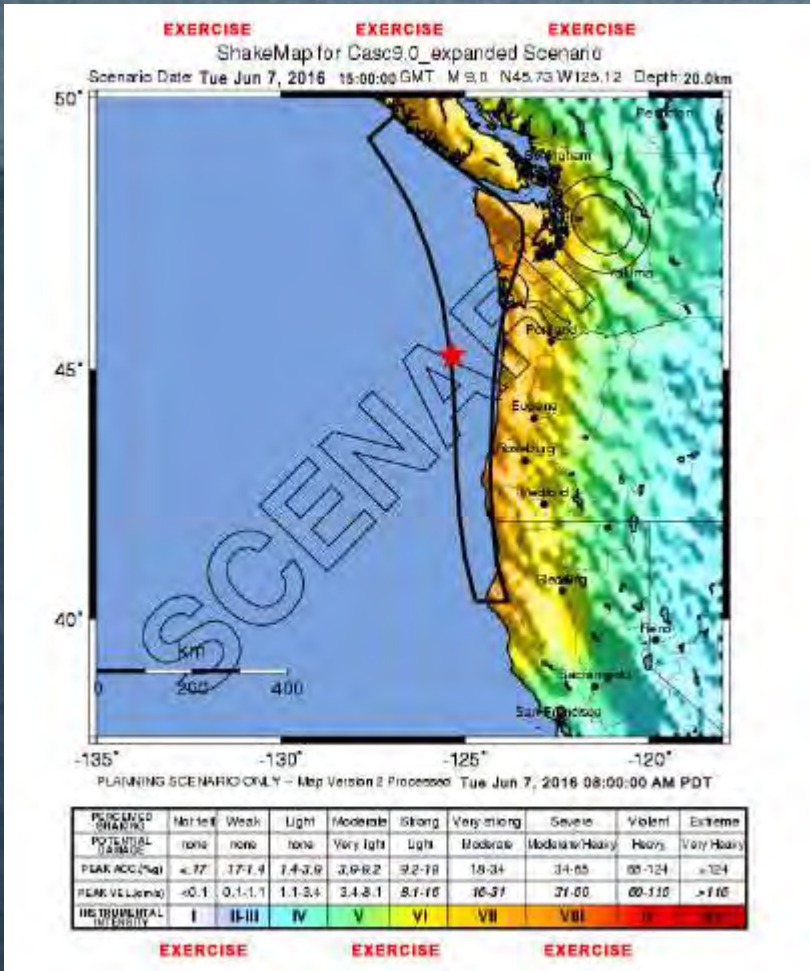
My Story...Matthew Lieuallen



Cascadia Rising Exercise: A Refresher

- **9.0 Magnitude Earthquake completely ruptures the 800-mile CSZ Fault Line.**
- **Earthquake**
 - Ground shaking lasting up to 5 minutes.
 - Numerous aftershocks with several of M7.0+.
- **Tsunami**
 - 15 to 30 minute warning.
 - Wave height could vary from 20' to 80' based on location.
 - Multiple waves hit the coast for 10-12 hours after initial shake.

PRO TIP
Don't get wrapped around the Cascadia axle!



Getting Organized: Resources and Buy-In

- **Funding**
 - State Homeland Security Grant Program
- **Partnerships**
 - One grant, nine tribes
- **Support**
 - Consultant support – Ecology and Environment, Inc.

Getting Started: Gathering at the Plankhouse

- Provide an **overview** of the Cascadia Rising exercise and discuss status of current planning efforts
- Discuss **joint tribal objectives** and strategies for developing tailored **tactical objectives**
- Present **strategies for success** in planning and engagement
- Identify mechanisms for **technical assistance**



February, 2016



Joint Tribal Objectives: A Shared Vision



Operational Coordination

- Tribal Emergency Manager activates and staffs the tribal EOC.
- EOC staff identify unmet resource needs and submit complete resource requests through the State ECC or FEMA Region X.
- Validate and present the Tribal Helping Agreement.



Operational Communications

- Demonstrate successful use of ham radio to communicate between tribes, with the State ECC, and with FEMA Region X.
- Demonstrate successful use of satellite phones to communicate between tribes, with the State ECC, and with FEMA Region X.



Joint Tribal Objectives: A Shared Vision



Situational Assessment

- EOC staff prepare a tribal emergency declaration to be submitted by Tribal Council.
- EOC staff submit daily Situation Reports on status of response operations, priorities, and unmet needs to the State ECC and/or FEMA Region X.





Joint Tribal Objectives: A Shared Vision



Mass Care Services

- Key facilities demonstrate/discuss the tribe's ability to effectively conduct evacuation operations during an earthquake/tsunami scenario.
- EOC staff and key partners demonstrate/discuss the tribe's ability to stand up shelter operations for displaced tribal members.



Public Health and Medical

- EOC staff and key partners demonstrate/discuss the tribe's ability to stand up triage and treatment operations for injured persons.



Staying Connected: Kah-Nee-Ta and Spokane

- **“Final Planning Meeting” at Kah-Nee-Ta**
 - Confirm objectives
 - Refine joint play
- **Planning Meeting at Tribal Preparedness Conference**
 - Confirm exercise materials and participation
 - Present lessons learned to tribal partners



PRO TIP

Take advantage of the times you are all together!

April and May, 2016

Extent of Play: Supporting a Diversity of Capability

	Tuesday June 7	Wednesday June 8	Thursday June 9	Friday June 10
0800-0900	STARTEX			
0900-1000	Individual Tribal Exercise Participation <ul style="list-style-type: none"> • CTGR Tribal Council and Management Team TTX • CTGR Stop/Drop/Cover Drill • CCBUTI Leadership TTX 	Joint Tribal Communications Drill	Individual Tribal Exercise Participation <ul style="list-style-type: none"> • CTGR MCI Full Scale Exercise • CCBUTI Health and Wellness TTX (w/ Coquille) • CCBUTI Housing and Human Services TTX • Coquille Evacuation Drill 	Individual Tribal Exercise Participation <ul style="list-style-type: none"> • CCBUTI Hot Wash
1000-1100				
1100-1200				
1200-1300		Individual Tribal Exercise Participation <ul style="list-style-type: none"> • CTGR MCI Set Up 		ENDEX
1300-1400				
1400-1500				
1500-1600				
1600-1700	Joint Tribal Coordination Call			

CASCADIA HIGHLIGHT

Confederated Tribes of Grand Ronde

- What we did...
 - Tribal Council and Management Team TTX
 - Mass Casualty Incident Full-Scale Exercise
- What we learned...
 - ICS training
 - County partnerships
 - Mental health

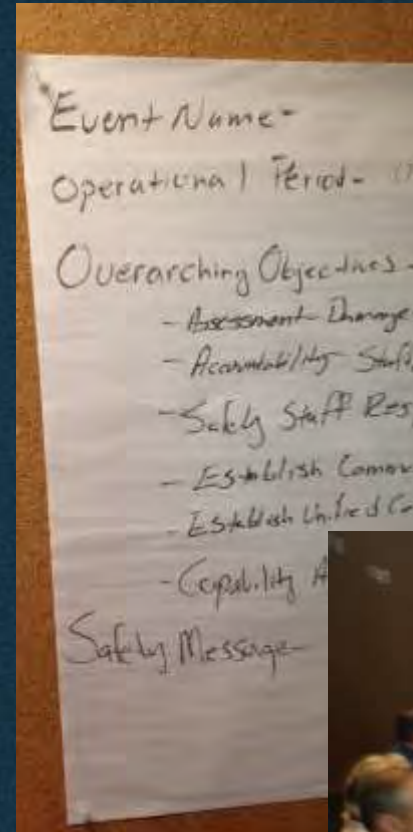


June 9, 2016

CASCADIA HIGHLIGHT

Cow Creek Band of Umpqua Tribe of Indians
and the Coquille Tribe

- What we did...
 - Leadership TTX
 - Health and Wellness TTX
 - Housing and Human Services TTX
- What we learned...
 - Triage training
 - Declaration process
 - Elder preparedness
 - Unified Command



June 9, 2016

Joint Tribal AAR: Planning for the Future

Objective	Recommendation	Priority	Program Element	Responsible Party	Timeframe
Operational Communications	Conduct an assessment of tribal communications capabilities including available systems and trained staff; document gaps and make recommendations for equipment purchases and trainings	TBD	Planning	Joint/CCBUTI	TBD
Situational Awareness	Provide suggested changes with information specific to Tribal Nations for the State Situation Report template.	TBD	Planning	Joint/OEM	TBD
Operational Coordination	Conduct a joint tribal tabletop exercise using the Tribal Helping Agreement as a basis for discussion	TBD	Exercise	Joint/CCBUTI	TBD
Operational Coordination	Conduct ICS trainings for tribal personnel, including 300, 400, and position-specific trainings, to facilitate 'depth of bench' as well as ability for tribes to augment each other's EOC organizations	TBD	Training	Joint	TBD
Public Health and Medical	Identify additional resources for sheltering and casualty collection including tents; establish caches at key facilities	TBD	Equipment	CTGR, CCBUTI	TBD
Public Health and Medical	Develop a disaster pharmacy plan for distribution of medication and other medical supplies during a disaster	TBD	Planning	CTGR	TBD

PRO TIP

Looking to fund a project?
Get it in the AAR!!!

It's Not Easy: Sharing Our Lessons Learned

- We still have a ways to go...
- If you promise something, follow through
- It's all talk unless we build capacity

PRO TIP

Document! Document!
Document!



THE STORY CONTINUES...

Tribal Preparedness Coalition of Oregon

- Joint planning meeting scheduled for February 2017
- Quarterly communication drills amongst all Tribes using variety of equipment to ensure redundant communications
- Decided our scenario for our annual joint exercise will be the 2017 Solar Eclipse

August, 2016

HONORING JAMIE BAXTER





SHARING STORIES

Contact Us!

Don Courtney

Confederated Tribes of Warm
Springs

don.courtney@wstribes.org

Matthew Lieuallen

Ecology and Environment, Inc.

mlieuallen@ene.com

Carey Palm

Oregon Health Authority

Carey.L.Palm@dhsoha@state.or.us



THANK YOU!
END OF PRSENTATION